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Lesson One: What is the Rule of Law? Student Version Handout 1.1

# **Lesson One Vocabulary Words**

**Arrest:** to seize and hold under the authority of law (for example, under the control of the police); a person may be held under arrest when he or she has been charged with a crime and is waiting for the trial.

**Due process:** an established course for judicial proceedings or other governmental activities designed to safeguard the legal rights of the individual. Due process means that people cannot be punished or have their property or rights taken away unless they have been given a chance to defend themselves in a hearing where they are guaranteed certain rights and procedures.

Important due process rights and procedures include:

- the right to be helped by a lawyer at the hearing;
- the right to be deemed innocent unless proven guilty of wrongdoing;
- and the right to offer evidence proving one's innocence, and to question evidence of one's guilt,

**Equal treatment:** equal treatment means that someone will not be treated differently or less fairly because of sex, country of origin, language, or religion. Equal treatment means that everyone knows they can expect the same treatment from the legal system.

**Judicial independence:** this term means that judges are able to make decisions that are fair and impartial. An independent judge does not have an interest in the case that is being tried. An independent judge also is free from pressure to make a decision in favor of one party or the other.

**Justice:** the upholding of what is just, especially fair treatment and due reward in accordance with honor, standards, or law.

**Law:** a rule that governs one's conduct or action, and that can be enforced by a governing authority; the whole body of laws that are in force. Sources of the law include Islam, the Constitution, laws made by the government, the will of the people, and national customs.

**Openness and transparency:** these two terms mean basically the same thing: that the law is open and visible to the public. Laws passed by the legislature are made public and reported in the press. Also, most court trials are open to the public and courts make public decisions.

Rule: an order or regulation that must be followed; to have authority over something.

Rule of law: the term rule of law means that the law governs everyone fairly and equally.

**Sentence**: a judgment that describes the punishment of someone who has committed a crime. A sentence is usually made by a judge following a trial.







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# What is Wrong in this Scene?

Ahmad has gone to a shopping center to meet some friends. He is waiting on a bench outside the shopping center when a police officer approaches him. "You are under **arrest**," the police officer says. When Ahmad asks the police officer what he has done wrong, the officer says that Ahmad has broken a

law against waiting on a bench if you are a boy. "But I have never heard of such a law," Ahmad replies, "and there is nothing that says I cannot wait here."

"I just made up the **rule**," the police officer states, "and you have broken it. I **sentence** you to 30 days in jail."

**Instructions:** Read the above text.

2	Working with your assigned small group, identify and describe a	at least four things that seem wrong in
	this scene in the space provided below.	
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2. In your small groups, create a new scenario, one that shows what *should happen* in the situation above. Share your stories with the class.





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# What Does the Rule of Law Require?

**Instructions:** What is happening in the scenario below? Determine which of the basic elements of the rule of law (due process, equal treatment, openness and transparency, and judicial independence) each scenario does or does not represent as well as if the scenario is scorrect or incorrect.

2.1.1.1.2.1		
Scenario 1		
On her way home from work, Aisha gets pulled over by a traffic officer who informs her she was speeding. Aisha claims she has done nothing wrong. The traffic officer points out that she passed two large signs indicating the acceptable speed. Also, the traffic officer notes that the acceptable speeds for driving in a neighborhood are available to all drivers in the Driver's Education booklet they receive with their license.		
neighborhood are available to an drivers in the Driver's Education bookiet they receive with their needse.		
Correct Incorrect		
1. Which element of the rule of law does the above scenario represent?		
Scenario 2		
Faisal finally gets his day in court to protest his traffic violation fine. Before his hearing, Faisal learns that a government official told the judge to make an example of him. After the hearing and despite evidence to the contrary, the judge claims Faisal is guilty and sends him to jail for three months.		
Correct Incorrect		
2. Which element of the rule of law does the above scenario represent?		
Scenario 3		
Faisal receives a traffic ticket for parking on the left side of a busy street in the urban district. He knows he has the right to a fair hearing, so he requests a day in court to offer his explanations. At the hearing, Faisal protests the fine explaining that there were no signs posted to indicate parking on the left side of the street was prohibited. The judge acknowledges he is right and proclaims Faisal innocent.		
Correct Incorrect		
3. Which element of the rule of law does the above scenario represent?		







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Scenario 4

Jamal, a well-known businessman makes an illegal right turn and is stopped by a traffic officer. The traffic

right exect yes,	er explains that Jamal made an turn is not allowed at that inter- utive of a well-known Qatari but I know who you are! Congraturing ticket and does not charge a	section. Jamal exclain siness." The traffic of lations on all of your s	ns, "Don't you fficer then reco	know who I am? I an gnizes Jamal, and exception	m the chief claims "Oh
	0	Correct	]	Incorrect	
4. V	Which element of the rule of law	does the above scena	nrio represent?		0
Jama offic that I him, prob	ario 5  Il, a well-known businessman mer immediately recognizes Jamane follows Jamal's business such the officer explains that he maked lem. Since you are a wealthy, so County the officer explains that he maked lem.	al and asks how busing cess very carefully. Ver te an illegal right turn, uccessful man, I will a Correct	ess is going. The Vhen Jamal ask The traffic of not issue you a	he traffic officer goes s why the traffic offic ficer then adds, "But	on to explain cer stopped
Scen	ario 6				
offic pena	al finally gets his day in court to ial, asks the judge to make an ed lties. The judge exclaims, "I want fairly and according to the law.	xample of Faisal durir ill do no such thing."	ng his traffic he	aring and subject him	to severe
)	C	Correct	]	Incorrect	
6. X	Which element of the rule of law	does the above scena	ario represent?		*





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# Scenario7

On her way home from work, Aisha gets pulled over by a traffic officer who informs her she was speeding. Aisha claims she has done nothing wrong. She maintains she is following the correct speed of 10 kilometres per hour. The traffic officer informs Aisha that a new law mandating a speed of 5 kilometres in neighborhoods was passed just that morning. Aisha protests that not only have the signs not been changed, but also that the new law has not been published and the public has not been informed. The traffic officer writes her a ticket anyway.

7. Which element of the rule of law	orrect	Incorrect	6
Scenario 8 Faisal receives a traffic ticket for park approaches the traffic officer to prote parking on the left side of the street is	cing on the left side of a st his fine, and he expla prohibited. He is told	busy street in the urban districtions there were no signs posted that no one is interested in his	to indicate that excuses, and his
fine will double if not paid immediate jail.  Co	orrect	pay, the traffic officer threaten Incorrect	s to put him in
8. Which element of the rule of law	does the above scenario	represent?	

On her way home from work on a Wednesday, Aisha gets pulled over by a traffic officer who informs her she was speeding. Aisha claims she has done nothing wrong. The traffic officer says that on Wednesdays your speed cannot exceed 5 kilometres per hour. Aisha protests and explains that this rule is not noted in the Driver's Education booklet and that signs indicating the speed limit have not been posted on this particular road. The traffic officer still proceeds to write a ticket and impose a severe fine.

Correct Incorrect

Which element of the rule of law does the above scenario represent?





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## Scenario 10

Jamal, a well-known businessman makes an illegal right turn and is stopped by a traffic officer. The traffic officer explains that Jamal made an illegal turn despite the large traffic sign that is posted to indicate that a right turn is not allowed at that intersection. Jamal exclaims, "Don't you know who I am? I am the chief executive of a well-known Qatari business." The traffic officer expresses amazement, but still issues Jamal a traffic ticket.

	Correct	Incorrect	
10. Which element of	of the rule of law does the above s	scenario represent?	0
Scenario 11		side of a busy street in the urban district	(6
Faisal receives a traf	fic ticket for parking on the left s	side of a busy street in the urban district	. He requests a

Faisal receives a traffic ticket for parking on the left side of a busy street in the urban district. He requests a day in court to offer his explanations. Faisal is told that no one is interested in listening to his excuses, and his request for a hearing is not granted. He is told that he must pay his fine by the deadline listed on the traffic ticket.

\_\_\_\_ Correct \_\_\_\_ Incorrect

11. Which element of the rule of law does the above scenario represent?

# Scenario 12

Faisal finally gets his day in court to protest his traffic violation fine. Before the hearing, several individuals – a government official, the traffic officer who issued the ticket, and Faisal's mother – all confront the judge to plea their side of the case. The judge is easily persuaded by Faisal's mom. The judge does not pay attention during the trial, and in the end, he rules that Faisal is innocent.

\_\_\_\_ Correct \_\_\_\_ Incorrect

12. Which element of the rule of law does the above scenario represent?







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# **Excerpts from the Qatar Constitution**

#### Article 35

All persons are equal before the law and there shall be no discrimination whatsoever on grounds of sex, race, language, or religion.

#### Article 36

Personal freedom shall be guaranteed and no person may be arrested, detained, searched, neither may his freedom of residence and mobility be restricted save under the provisions of the law; and no person may be subjected to torture, or any degrading treatment; and torture shall be considered a crime punishable by law.

# Article 39

An accused person is presumed innocent until his conviction is proved before a count of law wherein the necessary guarantees of the right of self-defense are secured.

#### Article 68

The Emir shall conclude treaties and agreements by a decree and refer them to Al-Shoura Council accompanied with appropriate explanatory notes. The treaty or agreement shall have the power of law after ratification and publication in the official Gazette; however, reconciliation treaties and treaties pertaining to the territory of the State or those relating to the right of sovereignty or public or private rights of the citizens, or those that involve an amendment of the laws of the State shall come into force when the same are issued as a law. Under no case may a treaty include secret conditions contradicting its publicized conditions.

### Article 75

The Emir shall seek public opinion on important issues pertaining to the interests of the State in a referendum. The subject of such referendum shall be deemed acceptable if acknowledged by the majority of voters; and the results of the referendum shall be binding and effective from the date of its announcement. The results shall be published in the official Gazette.

### Article 129

The supremacy of law is the base of rule in the State. The honour of the judiciary, its integrity, and impartiality of judges are a safeguard of rights and liberties.

#### Article 130

The judicial authority shall be independent and it shall be vested in courts of different types and grades. The courts shall make their judgments according to the law.

### Article 131

Judges are independent and they shall not be subject to any power in the exercise of their judicial functions as provided by the law and no interference whatsoever shall be permitted with court proceedings and the course of justice.

### Article 133

Court sessions shall be public save when a court decides, for the interest of public order or morality, to hold them in camera. In all cases, the pronouncement of judgments shall be made in an open session.

### Article 142

The laws shall be published in the official Gazette after ratification and promulgation within two weeks of their issue, and unless otherwise stated in the laws themselves, such laws shall come into force a month as of the date of their publication.





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# The Qatar Constitution and the Rule of Law

**Instructions:** Review the scenarios below as well as the excerpts from the Qatar Constitution. Find at least one article from the Qatar Constitution that protects each of the elements of the rule of law represented in the scenarios below. Explain your choice, and be prepared to share your explanations with the class.

# Scenario 1

On her way home from work, Aisha gets pulled over by a traffic officer who informs her she was speeding. Aisha claims she has done nothing wrong. The traffic officer points out that she passed two large signs indicating the acceptable speed. Also, the traffic officer notes that the acceptable speeds for driving in a neighborhood are available to all drivers in the Driver's Education booklet they receive with their license.

Rule of law element:	- (C
Article(s):	
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	(9)
Scenario 2	
Faisal receives a traffic ticket for parking on the left side of a busy street in the urban district. has the right to a fair hearing, so he requests a day in court to offer his explanations. At the heap protests the fine explaining that there were no signs posted to indicate parking on the left side of the court of the protests and the protests the fine explaining that there were no signs posted to indicate parking on the left side of the protests are considered to the protests and the protests are considered to the protest and the protest are considered to the protest and the protest are considered to the protest are considered to the protest and the protest are considered to the prote	aring, Faisal 🥒
was prohibited. The judge acknowledges he is right and proclaims Faisal innocent.  Rule of law element:	
Article(s):	
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Faisal finally gets his day in court to protest his traffic violation fine. Before the hearing, Ali, a government official, asks the judge to make an example of Faisal during his traffic hearing and subject him to severe penalties. The judge exclaims, "I will do no such thing." The judge tells Ali that he must review Faisal's case fairly and according to the law.

case fairly and according to the law.	
Rule of law element:	
Article(s):	
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Scenario 4	
Jamal, a well-known businessman makes an ille	egal right turn and is stopped by a traffic officer. The traffic
	despite the large traffic sign that is posted to indicate that a mal exclaims, "Don't you know who I am? I am the chief
executive of a well-known Qatari business." T	he traffic officer expresses amazement, but still issues Jamal
a traffic ticket.	
Rule of law element:	
Article(s):	





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# You Decide!

**Instructions:** Review the scenario from the "What is Wrong with this Scene" handout. Think about how the events in the scene violate the four elements of the rule of law (due process, equal treatment, openness and transparency, and judicial independence). Provide a written analysis of how you think the four elements of the rule of law were violated.

Use the questions below to form your answer:

- Was the police officer guilty of any violations when he refused to give Ahmad a hearing or chance to defend himself against the charges? If so, discuss the violations and explain your choice.
- Is it okay for the police officer to arbitrarily single out boys? Why or why not?
- Why should Ahmad complain to the police officer about his lack of openness and transparency? What could the police officer have said or done differently to ensure openness and transparency?

Can the police officer make an arrest and also pass judgment on Ahmad? Why or why not?

	How is judicial independence ensured in cases such as these?	(3)
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